

**BEFORE THE TENNESSEE REGULATORY AUTHORITY
Nashville, Tennessee**

RECEIVED

In Re:

Petition for Expedited Review of Growth Code Denial by the North American Numbering Plan Administration Relating to Lewisburg Seating Systems

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TN REGULATORY AUTHORITY
DOCKET ROOM

Docket No. 02-01157

PETITION FOR EXPEDITED REVIEW OF CENTRAL OFFICE CODE DENIAL

BellSouth Telecommunications, Inc. ("BellSouth"), pursuant to rules adopted by the FCC for challenging determinations of the North American Numbering Plan Administrator ("NANPA"), petitions the Tennessee Regulatory Authority (the "Authority") for an expedited review of NANPA's denial of BellSouth's application for use of central office code numbering resources in the 931 area code.

BellSouth respectfully shows the Authority as follows:

1. BellSouth is a telecommunications public utility regulated by the Authority providing intraLATA, local exchange telecommunications services in the Lewisburg Rate Center.
2. NANPA is an independent non-governmental entity that is responsible for administering and managing the North American Numbering Plan ("NANP"). See C.F.R. § 52.13(a), (b).
3. On March 31, 2000, the Federal Communications Commission issued a Report and Order and Further Notice of Proposed Rule Making relating to numbering resource optimization ("FCC 00-104" or the "March Order"). On December 29, 2000, the FCC issued its Second Report and Order, Order on Reconsideration in CC Docket No. 96-98 and CC Docket No. 99-200, and Second Further Notice of Proposed

Rulemaking in CC Docket No. 99-200 ("FCC 00-429" or the "December Order"). These FCC orders addressed issues and strategies relating to the efficient use of numbering resources.

4. In FCC 00-104 and FCC 00-429, the FCC announced rules and sought comments in an effort to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of existing telephone numbers and to slow further exhaustion of existing numbers under the NANP.

5. Among other things, FCC 00-104 adopted a revised standard for assessing a carrier's need for numbering resources by requiring carriers to report rate center based utilization data to NANPA. The FCC further required that to qualify for access to new numbering resources, applicants must establish that existing inventory within the applicant's rate center will be exhausted within six months of the application. Prior to this ruling, the Central Office Code Assignment Guidelines, used by the industry and NANPA to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within six months of the code application in order for a code to be assigned.

6. On or about September 19, 2002, BellSouth submitted a Central Office Code (NXX) Assignment Request - Part 1, and the CO Code Assignment - Months to Exhaust Certification Worksheet, to NANPA to be assigned an NXX code necessary to meet the demands of its customer, Lewisburg Seating Systems. The request and worksheet are attached hereto as Exhibits "A" and "B" respectively.

7. The code assignment request was for a growth code in the 931 NPA area code, in response to Lewisburg Seating Systems' request for a block of two hundred

(200) consecutive numbers. Lewisburg Seating Systems stated that the numbers currently available for their use are too scattered, and that this new company needs sequential numbers for use with their PBX. However, BellSouth did not have sufficient number resources available within its inventory in the Lewisburg Rate Center, and, accordingly, BellSouth was unable to provide Lewisburg Seating Systems with sufficient numbers to meet its needs. For this reason, BellSouth sought the numbering resources as noted above.

8. BellSouth completed the applications in accordance with NANPA's Central Office Code (NXX) Assignment Guidelines and completed the necessary Months to Exhaust Certification Worksheet required by NANPA.

9. At the time of the code request, the Lewisburg rate center had an MTE of approximately 22.533 months.

10. Despite the fact that BellSouth's Lewisburg rate center may not exhaust for 22.533 months, BellSouth is unable to provide the requested service through its switch that serves Lewisburg Seating Systems within the Lewisburg rate center. This is because the switch that serves this customer within the Lewisburg rate center does not have sufficient number resources to meet the customer's request.

11. On or about October 3, 2002, NANPA's Central Office Code Administration denied the code assignment request on the grounds that BellSouth had not met the rate center based months-to-exhaust criteria now set forth in the Central Office Code (NXX) Guidelines, notwithstanding the fact that BellSouth does not have the numbering resources needed to satisfy its customers' demands in the switch at issue. That decision is attached hereto as Exhibit "C."

12. BellSouth's inability to provide this large business customer with the requested numbers within the same NXX prevents BellSouth from providing the quality of service this customer desires and expects. (Correspondence from Lewisburg Seating Systems is attached as Exhibit "D").

13. According to NANPA, based on the 2002 NRUF and NPA Exhaust Analysis - June 5, 2002 Update, the projected exhaust date of the 931 NPA is the First Quarter of 2012. This projected exhaust date reflects the fact that the FCC has included the 931 NPA in the Accelerated Pooling Rollout Schedule for national thousands-block pooling with an implementation date of November, 2003. Therefore, granting BellSouth's request for numbering resources would not materially impact exhaustion of available numbers in the 931 NPA.

14. Both FCC 00-104 and NANPA's Central Office Code (NXX) Guidelines provide that state regulatory authorities have the power and authority to review NANPA's decision to deny a request for numbering resources. See FCC 00-104, Appendix A, Final Rules, § 52.15(g) (3) (iv) ("The carrier may challenge the NANPA's decision to the appropriate state regulatory commission"); NANPA Central Office Code (NXX) Guidelines § 13.0 ("Appeals may include but are not limited to one or more of the following options: . . . C. The CO Code Administrator(s) and code holders/applicants may pursue the disagreement with the appropriate governmental/regulatory body").

15. The TRA has recognized its jurisdiction and authority to review NANPA denials and to order the release of numbering resources to meet specific customer needs. The TRA has, for example, ordered NANPA to provide BellSouth with numbering resources to meet the service requirements of the University of Tennessee,

even though BellSouth had been unable to satisfy the required months-to-exhaust criteria. *Petition for Expedited Review of Growth Code Denial by the North American Numbering Plan Administration Relating to University of Tennessee - Chattanooga* (approved by the Directors on November 20, 2001 by a vote of 3-0) (see correspondence from TRA Executive Secretary, dated November 29, 2001, attached as Exhibit "E").

16. Similarly, state regulatory agencies in both North Carolina and Florida also have recognized their jurisdiction and authority to review NANPA denials and to order the release of numbering resources to meet specific customer needs. The North Carolina Utilities Commission has ordered NANPA to provide BellSouth numbering resources needed to meet the service requirements of Guilford County Government and Corning, Inc., even though BellSouth had been unable to satisfy the required months-to-exhaust criteria. See *In the Matter of Petition of BellSouth Telecommunications, Inc. for Review of NANPA Denial of Application for Numbering Resources*, Docket No. P-55, Sub 1268, Order Ruling on the BellSouth Petition (attached as Exhibit "F"). Similarly, on May 1, 2001, the Florida Public Service Commission voted to accept the recommendation of its staff that NANPA should be ordered to release numbering resources to BellSouth in order to enable BellSouth to meet the needs of a customer requesting 2500 numbers, even though BellSouth could not satisfy the months-to-exhaust criteria. See Staff Recommendation Re: Docket No. 010309-TL – *Petition by BellSouth Telecommunications, Inc. for an Expedited Review of the NANPA Denial of a Central Office Code for the Orlando Magnolia Switch* (attached as Exhibit "G").

17. In reviewing previous petitions of this type, the TRA Staff has requested that BellSouth provide additional information concerning number utilization for the specific central office involved in the request. This information for the Lewisburg Central Office is attached hereto as Exhibit "H."

18. The Authority, and not the FCC, is the most appropriate body to address this appeal. As noted above, the Authority has been granted jurisdiction to hear appeals from NANPA's decisions regarding numbering resources. Any jurisdiction of the FCC to do the same is merely concurrent with the jurisdiction of the Authority. BellSouth believes that the Authority can more quickly address the numbering problem facing Lewisburg Seating Systems and BellSouth, and, because time is of the essence to the customer, BellSouth believes it is appropriate to pursue this matter in the forum that can most quickly address the issue.

19. Under earlier months-to-exhaust procedures used by NANPA, waivers or exceptions were granted where customer hardships could be demonstrated or where the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. The denial of sufficient numbering resources to BellSouth to meet Lewisburg Seating Systems' request is inconsistent with the FCC's position that "[u]nder no circumstances should consumers be precluded from receiving telecommunications services of their choice from providers of their choice for want of numbering resources." FCC 00-429 at ¶ 61. By refusing to grant numbering resources sufficient to meet Lewisburg Seating Systems' needs, the NANPA is preventing Lewisburg Seating Systems from obtaining the service of its choice from its carrier of choice, BellSouth.

21. Notwithstanding customer need for a specific numbering arrangement, BellSouth's analysis indicates that BellSouth will be unable to meet the six months-to-exhaust threshold at the rate center level in time to obtain adequate numbering resources to serve this customer absent relief from the Authority. This situation will result in BellSouth's inability to respond to its customer's needs for specific numbering resources.

CONCLUSION

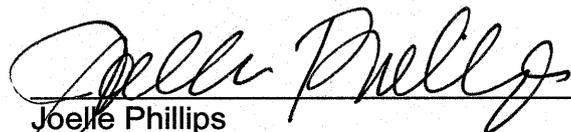
For the reasons articulated above, BellSouth respectfully urges the Authority to direct the NANPA to provide the requested numbers to BellSouth to enable BellSouth to meet the specific requirements of Lewisburg Seating Systems in order that Lewisburg Seating Systems may receive the service of its choice from the provider of its choice to meet its telecommunications needs.

WHEREFORE, BellSouth requests:

1. The Authority review the decision of the NANPA to deny BellSouth's request for additional numbering resources; and
2. The Authority direct the NANPA to provide numbers to BellSouth to meet the specific requirements of Lewisburg Seating Systems in the Lewisburg rate center within the 931 NPA.

Respectfully submitted,

BELLSOUTH TELECOMMUNICATIONS, INC.



Joelle Phillips
333 Commerce Street, Suite 2101
Nashville, Tennessee 37201-3300
(615) 214-6311

CERTIFICATE OF SERVICE

I hereby certify that on a copy of the foregoing document was served on the parties of record, via the method indicated, on the 14th day of October, 2002:

- Hand
- U.S. Mail
- Facsimile
- Overnight Mail
- Electronic Mail

Ms. Cheryl Dixon
Senior Code Administrator
North American Numbering Plan
Administration
1800 Sutter Street, Suite 570
Concord, California 94520

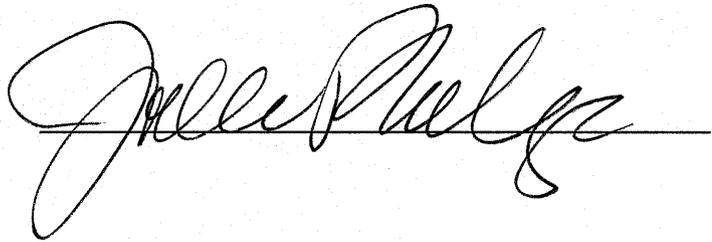


EXHIBIT "A"

**Central Office Code (NXX) Assignment Request - Part1
June 19, 2000**

Code Request Tracking Number: 931-165492

Type of Application: **New** Change¹ Delete

1.1 Contact Information:

Code Applicant:

Company/Entity Name: BELLSOUTH TELECOMM INC DBA SOUTH CENTRAL BELL
TEL

Headquarters Address: 675 WEST PEACHTREE STREET

Headquarter City, State, Zip: ATLANTA Ga 30375

Contact Name: BARBARA BROWN

Address: 3825 ACWORTH DUE WEST ROAD

City, State, Zip: ACWORTH GA 30101

Phone: 770-966-0868 FAX: 770-966-9813 E-Mail:
Barbara.Brown@bridge.bellsouth.com

Code Administrator:²

Name: Terah Adger

Address: 1800 Sutter Street

City, State, Zip: Concord CA 94520

Phone: 9253638705 Fax: 9253638714

1.2:

NPA: 931 NXX: LATA: 470 OCN:³ 9419 Parent Company's OCN(s): 9400

Switching Identification (Switching Entity/POI):⁴ LWBGTNMADS0

Locality/City/Wire Center:
LEWISBURG

Rate Center:⁵ LEWISBURG

Homing Tandem Operating Co.:⁶
BST

Homing Tandem CLLI:⁷ NSVLTNWM92T

Additional Information:

PROVIDE SEQUENTIAL NUMBERS FOR LEWISBURG
SEATING SYSTEMS

1.3 Dates: Date of Application: September 19, 2002 Requested Effective Date:^{8,9}
November 24, 2002

1.4 Type of company/entity requesting the code:

a) RBOC (LEC, IC, CMRS, Other)

- b) Type of Service: Other (e.g., Cellular - Type 2)
- c) Code Assignment Preference (Optional) _____
- d) Codes that are undesirable, if any _____
- e) Please Explain Type of Change: _____

1.5 Type of Request (Initial, Growth, etc.): Growth

If an initial code, attach (1) evidence of certification and (2) proof of ability to place code in service within 60 days.

If a growth code, attach months to exhaust worksheet.

Pool Indicator:¹⁰ No

Change/Disconnect List: _____

1.6 NPA Jeopardy Criteria Apply: Yes: _____ No: x

1.7 Code Request for new service (Explain): _____

1.8 Part 2 is attached _____ Part 2 is not attached yes for RDBS & BRIDS^{11,12}

I hereby certify that the above information requesting an NXX code is true and accurate to the best of my knowledge and that this application has been prepared in accordance with the Central Office Code (NXX) Assignment Guidelines posted to the ATIS Web Site (<http://www.atis.org/atis/clc/inc/incdocs.htm>) as of the date of this application¹³.

<u>BARBARA BROWN</u>	<u>CODE ADMINISTRATOR</u>	<u>September 19, 2002</u>
Signature of Code Applicant ¹⁴	Title	Date

1. Identify type and reason for change(s) in Section 1.4(e).
2. A list of the current Code Administrator(s) who can provide assistance in completing this form is available upon request from NANPA.
3. Operating Company Number (OCN) assignments must uniquely identify the applicant. Relative to CO Code assignments, NECA-assigned Company Codes may be as OCNs. Companies with no prior CO Code or Company Code assignments may contact NECA (973-884-8355) to be assigned a Company Code(s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignment should direct questions regarding appropriate OCN usage to the Traffic Routing Administration (TRA) on 732-699-6700.
4. This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the eleven-character COMMON LANGUAGE Location Identification (CLLI) of the applicant's switch or POI.
5. Rate Center name must be a tariffed Rate Center associated with toll billing.
6. Applies to any code applicant connecting to the Public Switched Telephon. Network via a tandem owned by a different carrier.
7. This is an eleven-character descriptor provided by the owning entity for the purpose of routing calls. This must be the CLLI Location Identification Code of the switching entity/POI, and is the same on Part 2, Form 1, Page 2 of 2.
8. Code applicants should request an effective date that is at least 66 calendar

days from the submission of this form. It should be noted that interconnection arrangements and facilities need to be in place prior to activation of a arrangements are outside the scope of these guidelines.

9. Requests for code assignment should not be made more than six months prior to the requested effective date.
10. The Pool Administrator will indicate if the NXX being requested will be used for thousands block number pooling.
11. Applicant is not required to submit Part 2 of the code request form if it is doing its own RDBS and BRIDS entries, or if the applicant has arranged for a third party to input the Part 2 forms data on its behalf.
12. WARNING! It is the code applicant's responsibility to arrange input of Part 2 information into RDBS and BRIDS. The 45 calendar day nationwide minimum interval cut-over for RDBS and BRIDS will not begin until input into RDBS and BRIDS has been completed.
13. An incomplete form may result in delays in processing this request.
13. If application is submitted electronically, applicant must also fax form with signature to establish a "signature on file". All subsequent applications then assume "signature on file" (i.e., no fax required - unless contact name for the request is different than "signature on file".)

EXHIBIT "B"

Months To Exhaust Certification Worksheet - TN Level¹

(Worksheet to be used for Requests for Additional Codes for Growth)

Code Request Tracking Number: 931-165492

Date: September 19, 2002 Company/Entity Name: BELLSOUTH TELECOMM INC DBA SOUTH CENTRAL BELL TEL

Switching Entity/Point of Interconnection (CLLI): LWBGTMADS0 Rate Center: LEWISBURG

Total Number of NXXs: 2

Signature of Authorized Representative of Code Applicant: Barbara H. Brown

Title: Code Administrator Telephone No.: 770-966-0868 FAX No.: 770-966-9813

A. Telephone Numbers (TNs) Available For Assignment (See Glossary³): 5,314

	Month #1	Month #2	Month #3	Month #4	Month #5	Month #6	Month #7	Month #8	Month #9	Month #10	Month #11	Month #12
B. Previous 6-month growth history ⁴ :	97	362	71	62	88	68						
C. Forecast - Next months 1-12 ⁵ :	125	135	155	655	170	175	175	175	175	175	175	175

D. Average Monthly Growth Rate (From Part C above): 235.833

E. Months to Exhaust⁶ =
$$\frac{\text{Telephone Numbers (TNs) Available for Assignment (A)}}{\text{Average Monthly Growth Rate (D)}} = \underline{22.533}$$

F. Utilization Level⁷ =
$$\frac{\text{Telephone Numbers (TNs) Assigned}}{\text{Total Numbering Resources in Applicant's Inventory}} \times 100 = \underline{\% 67.0}$$

Explanation:

¹ A copy of this worksheet is required to be submitted to the Code Administrator; for audit purposes, it must be in the applicant's files.

² Report on all resources served by the switching entity/POI for the requested geographic area. For example, the geographic area could be the rate area, that portion of a rate area served by the switching entity/POI, or that portion of a

rate area served by a particular NPA code.

3 Definitions of terms may be found in the Glossary section of the Central Office Code (NXX) Assignment Guidelines.

4 Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.

5 Forecast of TNs needed in each following month, starting with the most recent month as Month #1. In a jeopardy situation, only 6 months growth projection is required.

6 To be assigned an additional CO Code (NXX) for growth, "Months to Exhaust" must be less than or equal to 12 months. (FCC 00-104, § 52.15 (g) (3) (iii)).

7 Newly acquired numbers (see glossary) may be excluded from the utilization calculation (FCC 00-104, § 52.15 (g) (3) (ii)).

EXHIBIT "C"

Central Office Code (NXX) Assignment Request - Part3
Effective May 18, 1998

Code Request Tracking Number: 931-165492

Administrator's Response/Confirmation

Date of Application: September 19, 2002 Date of Receipt: September 19, 2002
Date of Response: October 3, 2002 Effective Date: _____
Company/Entity Name: BELLSOUTH TELECOMM INC DBA SOUTH CENTRAL BELL TEL

Code Administrator Contact Information:

Terah Adger Phone: 9253638705
Signature of Code Administrator
Terah Adger Fax: 9253638714
Name (print)

 X NPA: 931 Code Assigned: _____ Date of NXX Code Assignment: _____

a. Switch Identification (Switching Entity/POI): LWBGTMADS0 Rate Center: LEWISBURG

b. The Code Administrator is _____, is not X responsible for inputting Part 2 information into RDBS and BRIDS.

c. Routing and Rating information complete: Yes _____ No X
Additional RDBS and BRIDS information necessary as follows: No

d. To be published in the LERG and TMP by _____
Additional RDBS and BRIDS information needs to be received by the code administrator no later than _____

_____ Code Reserved: _____ Date of Reservation: _____
Your code will be honored until _____
Switch Identification (Switching Entity / POI): _____

_____ **Form incomplete**
Additional information required in the following section(s):

 X **Form complete, code request denied**

Explanation: Months to exhaust exceeds 6.0 months (22.53 Month's to Exhaust reported)

_____ **Assignment activity
suspended by the
administrator**

Explanation:

Further Action:

 x

NPA in jeopardy: Yes

 No X

If yes, refer to Section 7 of the assignment guidelines.

Change/Disconnect List:

Remarks:

DR:11 According to the Central Office Code Assignment Guidelines, Section 4.2.1, code holders requesting growth codes must demonstrate that existing codes within the rate center will exhaust within 6.0 months.If you are in disagreement with the disposition of this code request, please refer to the Central Office Code (NXX) Assignment Guidelines for the appeals process. OCN 9419

EXHIBIT "D"



Intier Automotive Seating

Lewisburg Seating Systems
1801 Childress Road
Lewisburg, Tennessee 37091
Ph: 931 359 1190
Fax: 931 359 1507

August 27, 2002

Ms. Sharon Payne
BellSouth Business

Dear Sharon,

Having phone numbers on my new PBX that are not sequential is not acceptable. The four groups of numbers you gave me are too scattered to start a new company with. I am requesting that you start proceedings to obtain a new NXX series of numbers where I can retain 4000 through 4099 and add 4100 through 4199.

Thank you in advance for expediting this request.

Sincerely yours,

Lanny Franklin
Information Technology Manager
Lewisburg Seating Systems
PH (931) 270-4081

EXHIBIT "E"

TENNESSEE REGULATORY AUTHORITY



Sara Kyle, Chairman
Lynn Greer, Director
Melvin Malone, Director

460 James Robertson Parkway
Nashville, Tennessee 37243-0505

November 29, 2001

Ms. Cheryl Dixon
Senior Code Administrator
1800 Sutter Street
Suite: 570
Concord, CA 94520

RE: Denial of BellSouth's Central Office Code ("NXX") Assignment Request.

Dear Ms. Dixon:

On November 1, 2001, BellSouth Petitioned the Tennessee Regulatory Authority ("TRA") for Expedited Review of Growth Code Denial by the North American Numbering Plan Administration ("NANPA"), Docket No. 01-00957. BellSouth specifically requested the overturn of NANPA's denial, and order the issue of one growth code ("NXX") for the Chattanooga rate center in the 423 NPA.

BellSouth stated they requested a growth code in the 423 NPA in response to a request received from a customer, the University of Tennessee, Chattanooga ("UTC"), as they did not have sufficient numbering resources available to meet the customer's needs. BellSouth's also stated that the Chattanooga Rate Center's Months to Exhaust ("MTE") calculation was 31.88 months.

The TRA Staff ("Staff") verified that the MTE requirement six months cannot be met. Staff also verified that the Chattanooga rate center is a multiple switch rate center, and that the MTE has to be calculated on a rate center level rather than at switch level. Staff is also satisfied with the validity of UTC's request. In that the 423 NPA has a projected exhaust date for the 4th Quarter of 2004, and the current demands in the 423 NPA is 2.5 NXXs per month, it is unlikely that the assignment of one (1) NXX will have a material effect on the projected exhaust of the 423 NPA.

On November 20, 2001, the Directors of the Tennessee Regulatory Authority approved BellSouth's petition, and ordered the NANPA to issue BellSouth one growth code in the 423 NPA. The TRA Order will be provided once it is administratively processed.

Sincerely,

K. David Waddell
Executive Secretary

CC: Brent Struthers, NeuStar
Telephone (615) 741-2904, Toll-Free 1-800-342-8359, Facsimile (615) 741-8953
www.state.tn.us/tra

EXHIBIT "F"

**STATE OF NORTH CAROLINA
UTILITIES COMMISSION
RALEIGH**

DOCKET NO. P-55, SUB 1268

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

**In the Matter of
Petition of BellSouth Telecommunications, Inc.,
for Review of NANPA Denial of Application
for Numbering Resources**

**ORDER RULING ON THE
BELLSOUTH PETITION**

BY THE COMMISSION: On March 6, 2001, BellSouth Telecommunication, Inc. (BellSouth) requested that the Commission review the North American Numbering Plan Administrator's (NANPA) decision denying the reservation of two central office codes (NXXs) in the 910 and 836 Numbering Plan Areas (NPAs). Reservation of one NXX was requested for Guilford County Government and one NXX was requested for Corning, Inc., from NANPA.

NANPA, in reaching its decision to deny the numbering resources, stated that BellSouth's Month-to-Exhaust worksheet shows that BellSouth has more than a six month supply of numbering resources in the two central offices which would be providing services to these customers, respectively. However, BellSouth stated that it does not have in its inventory 10,000 sequential numbers (i.e., one NXX) in each NPA available to meet the service requirement for these two customers.

There were no comments filed on this matter before the Commission.

WHEREUPON, the Commission now reaches the following

CONCLUSIONS

After careful consideration, the Commission concludes that NeuStar, Inc., as NANPA, should provide BellSouth the numbering resources needed to meet the needs of Guilford County Government and Corning, Inc. The Commission notes that BellSouth, as a telecommunications service provider, should be allowed to meet its specific customer requirements. Furthermore, the reservations of numbering resources in this instance represent identifiable and known market requirements. The Commission also recognizes that NANPA in reaching its decision must recognize and use industry guidelines to ensure consistent decision-making among all industry participants.

IT IS, THEREFORE, ORDERED as follows:

1. That NANPA shall provide BellSouth the numbering resources it needs to meet the service requirements for Guilford County Government and Corning, Inc.

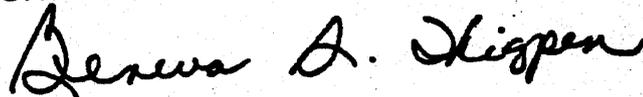
2. That the numbering resources assigned by BellSouth to Guilford County Government and Coming, Inc., shall be done in a sequential numbering manner to optimize these resources.

3. That these numbering resources shall be subject to reclamation if not used within the allowable reservation period according to industry guidelines.

ISSUED BY ORDER OF THE COMMISSION.

This the 10th day of April, 2001.

NORTH CAROLINA UTILITIES COMMISSION



Geneva S. Thigpen, Chief Clerk

EXHIBIT "G"

WARNING:

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For an official paper copy, contact the Florida Public Service Commission at contact@psc.state.fl.us or call (850) 413-6770. There may be a charge for the copy.

BEFORE THE FLORIDA PUBLIC SERVICE

COMMISSION

In re: Petition for expedited review of North American Plan Administration's (NANPA) denial of application for use of central office code numbering resources or NXX codes in Orlando Magnolia switch by BellSouth Telecommunications, Inc. DOCKET NO. 010309-TL
ORDER NO. PSC-01-1146-PAA-TL
ISSUED: May 21, 2001

The following Commissioners participated in the disposition of this matter:

E. LEON JACOBS, JR., Chairman J. TERRY DEASON LILA A. JABER BRAULIO L. BAEZ
MICHAEL A. PALECKI

NOTICE OF PROPOSED AGENCY ACTION ORDER DIRECTING NANPA TO PROVIDE BELL SOUTH WITH A GROWTH CODE FOR THE ORLDFLMADS1 SWITCH

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding, pursuant to Rule 25-22.029, *Florida Administrative Code*.

• **BACKGROUND**

On January 24, 2001, BellSouth Telecommunications, Inc. (BellSouth) submitted an application to the North American Numbering Plan Administrator (NANPA) for a central office (NXX) code for the ORLDFLMADS1 switch in the Orlando rate center. The code request was made to fulfill a request made by a specific customer who is in need of 2,500 consecutive Direct Inward Dialing (DID) numbers in an NXX with a four as the last digit (NX4).

The Orlando rate center consists of six central offices and seven switches [(Azalea Park (ORLDFLAPDS0), Colonial (ORLDFLCLDS0), Magnolia (ORLDFLMADS1 and ORLDFLMA42E), Pinecastle (ORLDFLPCDS0), Pinehills (ORLDFLMADS0), and Sand Lake (ORLDFLSADS0)]. On February 6, 2001, NANPA denied BellSouth's request for a NXX code for the ORLDFLMADS1 switch because BellSouth had not met the rate center months-to-exhaust (MTE) criteria currently required to obtain a growth code. On March 9, 2001, BellSouth filed a petition for expedited review of NANPA's denial of its application.

We are vested with jurisdiction pursuant to Sections 364.01 and 364.16(4), *Florida Statutes*, and 47

U.S.C. §151, and 47 C.F.R. §52.15(g)(3)(iv).

ANALYSIS

As mentioned above, BellSouth submitted an application to the NANPA for a NXX code for the ORLFLMADS1 switch in the Orlando rate center and was denied because BellSouth had not met the rate center MTE criteria currently required to obtain a growth code. Subsequently, BellSouth submitted a Petition to us for expedite review of NANPA denial of its application. In its prayer for relief, BellSouth requests us to review NANPA's denial and direct NANPA to release a growth code for the ORLFLMADS1 switch in the Orlando rate center.

Prior to March 31, 2000, carriers submitting an application for a growth code had to certify that existing codes associated with that switch, Point of Interface (POI), or rate center would exhaust within 12 months. In jeopardy Numbering Plan Areas (NPA's), applicants seeking a growth code had to certify that existing NXX codes would exhaust within six months.

Pursuant to Order No. FCC 00-104¹ applicants must now show the MTE criteria by rate center instead of by switch, and have no more than a six-month inventory of telephone numbers. Pursuant to 47 C.F.R. § 52.15(g)(3)(iii):

All service providers shall maintain no more than a six-month inventory of telephone numbers in each rate center or service area in which it provides telecommunications service.

We believe that the new MTE criteria creates a disadvantage for carriers with multiple switch rate centers because it is now based on rate centers, rather than switches. One switch in a multiple-switch rate center may be near exhaust while the average MTE for the rate center is above six months, thus preventing a carrier from obtaining a growth code for the switch near exhaust. For example, at the time of the NANPA denial of BellSouth's code request, the Orlando rate center MTE was 14.74 months with a 76.7% utilization level, while the MTE for the Magnolia-ORLDFLMADS1 switch was four months. BellSouth has stated that "Months-to-Exhaust criteria on a per rate center basis establishes a requirement that is difficult, and in some cases, impossible to meet."

We conclude that the code denial also poses a possible barrier to competition. A customer desiring service from BellSouth may have to turn to another carrier simply because BellSouth cannot meet the MTE rate center requirement. Another carrier who may have just one switch in the rate center, would have an advantage and may be able to obtain a growth code to provide the service. In Order No. DA 01-386², the FCC stated:

Under no circumstances should consumers be precluded from receiving telecommunications services of their choice from providers of ¹Report and Order, CC Docket No. 99-200, In the Matter of Number Resource Optimization, Order No. FCC 00-104 (March 31, 2000) ²DA 01-386, CC Docket No. 99-200, CC Docket No. 96-98, In the Matter of Numbering Resource Optimization, Implementation of the Local Competition Provisions of the Telecommunications Act of 1996 (February 14, 2001) their choice for want of numbering resources.

FCC No. DA 01-386 at ¶11.

We find that another dilemma created with the new MTE rate center criteria is rate center consolidation. The FCC promotes rate center consolidation as a number conservation measure, and encourages states to consolidate rate centers wherever possible. The problem arises when you attempt to consolidate small rate centers which may have one switch and end up with one rate center with multiple switches. In Order No. FCC 00-429³, the FCC states:

Some ILECs suggest, however, that the utilization threshold should be calculated on a per-switch basis in rate centers that have multiple switches, particularly where they have not

deployed LNP capability. According to BellSouth, in the absence of thousands-block number pooling, numbers cannot be shared easily among multiple switches in the same rate center. They assert that there are technical constraints on their ability to share numbering resources among multiple switches within the same rate center and that a low utilization rate in one or more switches could prevent it from meeting the rate center utilization threshold. SBC argues in its comments that the utilization threshold should be calculated at the "lowest code assignment point" the rate center, where there is only one switch, or the switch, where there is more than one in a rate center.

Order No. FCC 00-429 at ¶ 32.

We believe that number pooling may assist in obtaining growth codes in a multiple switch rate center, however, BellSouth cannot support intra-service provider porting between switches until thousands-block pooling is implemented in the Orlando Metropolitan Statistical Area. The 407 NPA currently does not have a pooling trial, but new area code relief for this NPA has already begun with the initial industry planning meeting which took place April 3, 2001. Number pooling for this area, along with other number conservation measures for the 407 NPA, will be examined in that docket.

We note that two other state commissions have addressed NANPA's denial of growth codes. BellSouth included in its petition an order issued by the State of North Carolina Utilities Commission addressing NANPA's denial of two growth codes because BellSouth did not meet the new MTE rate center requirements.⁴ BellSouth had two large customers, in need of NXX codes. One customer requested 10,000 sequential numbers, and the other customer needed to utilize approximately 6,000 numbers immediately for the establishment of a call center. The North Carolina Commission overturned NANPA's denial of the two NXX codes, and directed NANPA to provide numbers to meet the specific requests of Microsoft and Duke Energy.

The Public Service Commission of Wisconsin addressed a similar issue in its Docket 5-TK-101, Ameritech's Challenge of Neustar's Denial of a Request for a Central Office Growth Code at the Appleton Exchange, mailed December 22, 2000. In that case, Ameritech was denied a growth code because its MTE estimate was 7.4 months based on the rate center criteria, which is above the six month maximum MTE required by 47 C.F.R. § 52.15(g)(3)(iii). Ameritech requested the growth code to fulfill a request by two large customers who each wanted five-digit dialing for internal calls and specifically requested to have an eight as the third digit of the NXX code. In ³Second Report and Order, Order on Reconsideration, CC Docket No. 99-200 and CC Docket No. 96-98, In the Matter of Numbering Resource Optimization, et. al., Order No. FCC 00-429 (December 29, 2000) ⁴ State of North Carolina Utilities Commission, Order Granting Reserved Numbers, issued January 16, 2001, in Docket No. P-55, Sub 1250, In the Matter of Petition of BellSouth Telecommunications, Inc. for Review of NANPA Denial of Application for Numbering Resources. its Order, the Wisconsin PSC overturned NANPA's decision to deny a growth code, and directed NANPA to provide Ameritech with a growth code.

A procedure is available to carriers who are denied growth codes because of the rate center MTE requirement. Addressing NXX growth code denials, 47 C.F.R. § 52.15(g)(3)(iv), states, in part:

The carrier may challenge the NANPA's decision to the appropriate state regulatory commission. The state regulatory commission may affirm or overturn the NANPA's decision to withhold numbering resources from the carrier based on its determination of compliance with the reporting and numbering resource application requirements herein.

BellSouth has provided us with the name of the customer requesting the 2,500 codes, copies of its NANPA application for a new growth code, copies of its MTE worksheet for the Orlando rate center, and copies of the Part 3 form from NANPA denying the code. We contacted BellSouth's proposed customer via telephone and verified that the customer wants BellSouth as its provider of service. We also verified with NANPA that there would be minimal impact on the 407 NPA by releasing a new growth code for this switch. We also reviewed the BellSouth utilization data for the ORLDFLMADS1 switch in the Orlando rate center to verify that BellSouth has no available codes to meet this specific customer's needs.

In evaluating BellSouth's petition, we have utilized the following factors and concluded that:

- 1) BellSouth has demonstrated that it has a customer in need of numbering resources;
- 2) BellSouth has shown that it is unable to provide services to a potential customer because of NANPA's denial of the NXX code;
- 3) There are potential competitive concerns because of the NANPA code denial since the potential customer cannot choose the provider of his choice; and,
- 4) There would be minimal impact to the 407 NPA by releasing a new growth code.

CONCLUSION

Based on the foregoing, we find it appropriate to overturn NANPA's decision to deny a growth code, and direct NANPA to provide BellSouth with a growth code for the ORLDFLMADS1 switch as soon as possible. We also find that once the specific customer needs are met, BellSouth shall keep as many of the remaining blocks as possible in the new NXX uncontaminated for future number pooling.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that North American Numbering Plan Administrator shall provide BellSouth Telecommunications, Inc. with a growth code for the ORLDFLMADS1 switch in the Orlando rate center as soon as possible. It is further

ORDERED that BellSouth Telecommunications, Inc. shall maintain as many of the remaining blocks as possible in the new NXX uncontaminated for future number pooling once the specific customer needs are met. It is further

ORDERED that the provisions of this Order, issued as proposed agency action, shall become final and effective unless an appropriate petition, in the form provided by Rule 25-22.036, *Florida Administrative Code*, is received by the Director, Division of Records and Reporting, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on the date set forth in the "Notice of Further Proceedings or Judicial Review" attached hereto. It is further

ORDERED that in the event this Order becomes final, this Docket shall be closed.

By ORDER of the Florida Public Service Commission this 21st day of May, 2001.

BLANCA S. BAYÓ, Director
Division of Records and Reporting

By: /s/ Kay Flynn
Kay Flynn, Chief
Bureau of Records

This is a facsimile copy. Go to the Commission's Web site, <http://www.floridapsc.com> or fax a request to 1-850-413-7118, for a copy of the order with signature.

(S E A L)
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NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), *Florida Statutes*, to notify parties of any administrative hearing that is available under Section 120.57, *Florida Statutes*, as well as

the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

The action proposed herein is preliminary in nature. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, in the form provided by Rule 28-106.201, *Florida Administrative Code*. This petition must be received by the Director, Division of Records and Reporting, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on June 11, 2001.

In the absence of such a petition, this order shall become final and effective upon the issuance of a Consummating Order.

Any objection or protest filed in this docket before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.

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EXHIBIT "H"

LEWISBURG RATE CENTER

NXX	WORKING NUMBERS	NUMBER UTILIZATION
270	6,827	68.27%
359	7,859	78.59%
Total:	14,686	73.43%